

**CITY OF MEDICINE LAKE
ORDINANCE NO. 102**

**AN ORDINANCE REGULATING THE CONDUCT OF PEDDLERS, SOLICITORS,
AND TRANSIENT MERCHANTS WITHIN THE CITY OF MEDICINE LAKE,
MINNESOTA**

THE CITY COUNCIL OF MEDICINE LAKE ORDAINS:

PREAMBLE

The City Council finds that hawkers, peddlers, solicitors and transient merchants, by virtue of the temporary nature of their business and lack of permanent location for their operations, present unique consumer protection issues. In order to protect the health, safety, and welfare of the community and pursuant to the authority granted by Minnesota Statutes, Section 329.15, the City of Medicine Lake herein licenses and regulates all hawkers, peddlers, solicitors and transient merchants operating within the City. The purpose of this chapter of the City Code is to prevent fraud and criminal activity, such as burglary, theft and assault and to protect the privacy of residents in their homes by requiring hawkers, peddlers, solicitors and transient merchants to be licensed and to impose restrictions on their operations with the City that are narrowly tailored to address the risks these operations pose to the public health, safety and welfare. It is not the purpose of this ordinance to burden interstate commerce or interfere with constitutionally protected rights under the First Amendment of the United States Constitution or Art. I, Section 3 of the Minnesota Constitution.

SECTION 1. DEFINITIONS.

Except as may otherwise be provided or clearly implied by context, all terms shall be given their commonly accepted definitions. For the purpose of this ordinance, the following definitions shall apply unless the context clearly indicates or requires a different meaning.

APPLICANT. A person seeking a license pursuant to this Ordinance.

APPLICANT’S REPRESENTATIVE. An individual acting as a solicitor, peddler or transient merchant on behalf of a Licensee.

BUSINESS DAY. A business day shall mean a Monday, Tuesday, Wednesday, Thursday and Friday.

GOODS. “Goods” means any tangible thing of value, but does not include money, things in action or intangible personal property other than merchandise certificates or coupons. The term includes such chattels as are furnished or used at the time of sale or subsequently in the modernization, rehabilitation, repair, alteration, improvement or construction of real property so as to become a part of such property whether nor not severable from such property. The term also includes merchandise certificates or coupons, issued by a retail seller, not redeemable in cash and to be used in their face amount in lieu of cash, in exchange for goods or services sold by such seller.

LICENSEE. A person who has received a license pursuant to this Ordinance.

NON-COMMERICAL DOOR-TO-DOOR ADVOCATE. A person who goes door-to-door for the primary purpose of disseminating religious, political, social, or other ideological beliefs. For purpose of this ordinance, the term door-to-door advocate shall fall under the term solicitor and include door-to-door canvassing and pamphleteering intended for non-commercial purposes.

PEDDLER. A person who goes from house-to-house, door-to-door, business-to-business, street-to-street, or any other type of place-to-place movement, for the purpose of offering for sale, displaying or exposing for sale, selling or attempting to sell, and delivering immediately upon sale, the goods, wares, products, merchandise, or other personal property that the person is carrying or otherwise transporting. For purpose of this ordinance, the term peddler shall have the same common meaning as the term hawker.

PERSON. Any natural individual, group, organization, corporation, partnership, or similar association.

PROFESSIONAL FUNDRAISER. Any person, including a corporation or other entity, who, for compensation, performs any solicitations or other services for a religious, politician, social, or other charitable organization.

REGULAR BUSINESS DAY. Any day during which the city hall is normally open for the purpose of conducting public business. Holidays defined by state law shall not be considered regular business days.

SOLICITOR. A person who goes from house-to-house, door-to-door, business-to-business, street-to-street, or any other type of place-to-place movement, for the purpose of obtaining or attempting to obtain orders for goods, wares, products, merchandise, other personal property, or services of which he or she may be carrying or transporting samples, or that may be described in a catalog or by other means, and for which delivery or performance shall occur at a later time. The absence of samples or catalogs shall not remove a person from the scope of this provision if the actual purpose of the person's activity is to obtain or attempt to obtain orders as discussed above. For purposes of this ordinance, the term solicitor shall have the same meaning as the term canvasser.

TRANSIENT MERCHANT. A person who temporarily sets up business out of a vehicle, trailer, boxcar, tent, other portable shelter, or empty store front for the purpose of exposing or displaying for sale, selling or attempting to sell, and delivering goods, wares, products, merchandise, or other personal property and who does not remain in any one location for more than fourteen (14) consecutive days.

SECTION 2. EXCEPTIONS TO DEFINITIONS.

For the purpose of this chapter, the terms **PEDDLER**, **SOLICITOR**, and **TRANSIENT MERCHANT** shall not apply to:

- (A) Non-commercial door-to-door advocates. Nothing within this ordinance shall be interpreted to prohibit or restrict non-commercial door-to-door advocates. Person engaging in non-commercial door-to-door advocacy shall not be required to register as a solicitor under Section 3.
- (B) Any person selling or attempting to sell at wholesale any goods, wares, products, merchandise, or other personal property to a retail seller of the items being sold by the wholesaler.

(C) Any person who makes initial contacts with other people for the purpose of establishing or trying to establish a regular customer delivery route for the delivery of perishable food and dairy products, such as baked goods or milk.

(D) Any person making deliveries of perishable food and dairy products to the customers on his or her established delivery route.

(E) Any person making deliveries of newspapers, newsletters, or other similar publications on an established customer delivery route, when attempting to establish a regular delivery route, or when publications are delivered to the community at large.

(F) Any person conducting the type of sale commonly known as garage sales, rummage sales, or estate sales.

(G) Any person participating in an organized multi-person bazaar or flea market.

(H) Any person conducting an auction as a properly licensed auctioneer.

(I) Any officer of the court conducting a court-ordered sale.

(J) This ordinance does not apply to children age seventeen (17) and younger soliciting for school-sponsored activities or for charitable organizations.

Exemption from these definitions shall not, for the scope of this chapter, excuse any person from complying with any other applicable statutory provision or requirement provided by another city ordinance.

SECTION 3. LICENSING; EXEMPTIONS.

(A) **County license required.** No person shall conduct business as a peddler, solicitor, or transient merchant within the city limits without first having obtained the appropriate license from the county as may be required by Minnesota Statutes Chapter 329 as it may be amended from time to time, if the county issues a license for the activity.

(B) **City license required.** Except as otherwise provided for by this ordinance, no person shall conduct business within this jurisdiction as a peddler, solicitor or a transient merchant without first obtaining a city license.

(C) **Application.** An application for a city license to conduct business as a peddler, solicitor or transient merchant shall be made at least thirty (30) business days before the first day the applicant intends to begin operating within the city. Application for a license shall be made on a form approved provided by the city clerk. All applications shall be signed by the applicant or, if the applicant is not an individual, by a person authorized to sign on behalf of the applicant. All applications shall include the following information:

(1) The applicant's full legal name and if the applicant is an individual, a copy of the applicant's driver's license or other form of identification displaying a picture of the applicant.

(2) Any and all other names under which the applicant has or does conduct business.

(3) A "head shot" style color photograph of the applicant.

(4) If the applicant is an individual, the complete address and current telephone number of applicant's permanent residence. If the applicant is a person other than an individual, the complete address and current telephone number of the applicant's regular place of business.

The address provided pursuant to this subdivision will be the address all notices will be sent to the applicant from the city pursuant to this ordinance. If the applicant changes addresses during

the period of time during which the license is active, the applicant shall immediately provide the new address to the city clerk.

(5) Full legal name of any and all business operations owned, managed, or operated by applicant, or for which the applicant is an employee or an agent.

(6) Any and all business-related telephone numbers of the applicant, including cellular phones and facsimile (fax) machines.

(8) Whether the applicant is seeking a license as a peddler, solicitor or transient merchant.

(9) Whether the applicant is applying for an annual or daily license.

(10) The dates during which the applicant intends to conduct business. If the applicant is applying for a daily license, the number of days the applicant will be conducting business within the city, with a maximum of fourteen (14) days which are to be used within ninety (90) days of the date of the issuance of the license.

(11) Any and all addresses and telephone numbers where the applicant can be reached while conducting business within the city, including the location where a transient merchant intends to set up his or her business.

(12) A statement as to whether or not the applicant has been convicted with the last five (5) years of any felony, gross misdemeanor or misdemeanor for violating any state or federal statute or any local ordinance, other than minor traffic offenses.

(13) A list of the three (3) most recent locations where the applicant has conducted business as a peddler, solicitor or transient merchant.

(14) Proof of any required county license.

(15) Written permission of the property owner or the property owner's agent for any location to be used by a transient merchant.

(16) A general description of the items to be sold or services to be provided.

(17) Any and all additional information as may be deemed necessary by the City Clerk.

(18) The license plate number, registration information, vehicle identification number (VIN) and physical description for any vehicle to be used in conjunction with the licensed business operation.

(D) Applications by persons other than an individual. If the applicant is a person other than an individual, the applicant may submit a single applicant to apply to all individuals who will act on behalf of the applicant pursuant to the license. In addition to the information required by applicants pursuant to Section 3 (C) (1-18), an applicant other than an individual also shall provide as part of the application for a license the following information:

(1) The full names, addresses and dates of birth of each person who will acting on the applicant's behalf pursuant to the license and a "head shot" style color photograph of each such person.

(E) Fee. All applications for a license under this chapter shall be accompanied by the fee established in the city licensing fee schedule as it may be amended from time to time.

(F) Procedure. Upon receipt of the application and payment of the license fee, the city clerk will, within two (2) business days, determine if the application is complete. An application will be considered complete if all required information is provided. If the city clerk determines that the application is incomplete, the city clerk must inform the applicant of the required, necessary information that is missing. If the application is complete, the city clerk shall order any

investigation, including background checks, necessary to verify the information provided with the application. Within twenty (20) business days of receiving a complete application the city clerk must issue the license unless grounds exist for denying the license application under Section 4, in which case the clerk must deny the request for a license. If the city clerk denies the license application, the applicant must be notified in writing of the decision, the reason for denial and the applicant's right to appeal the denial by requesting, within twenty (20) days of receiving notice of rejection, a public hearing before the City Council. The City Council shall hear the appeal with twenty (20) days of the date of the request for a hearing. The decision of the City Council following the public hearing can be appealed by petitioning the Minnesota Court of Appeals for a writ of certiorari.

(G) **Duration.** An annual license granted under this ordinance shall be valid for one calendar year from the date of issuance. A daily license granted under this ordinance shall be valid only during the time period indicated on the license.

(H) **Professional fundraisers not exempt.** A professional fundraiser working on behalf of an otherwise exempt group or person shall not be exempt from the licensing requirements of this ordinance.

(I) **License exemptions.**

(1) No license shall be required for any person to sell or attempt to sell, or to take or attempt to take orders for, any product grown, produced, cultivated, or raised on any farm.

(2) No license shall be required for any person going from house-to-house, door-to-door, business-to-business, street-to-street, or any other type of place-to-place movement for the primary purpose of exercising that person's state or federal constitutional rights such as the freedom of speech, freedom of the press, freedom of religion, and the like. This exemption will not apply if the person's exercise of constitutional rights is merely incidental to what would properly be considered a commercial activity.

SECTION 4. LICENSE CERTIFICATE.

(A) Upon the granting of a license, the city clerk shall issue to the applicant a license certificate. If the applicant is a person other than an individual, the clerk shall issue a license certificate to each person identified by the applicant pursuant to Section 3(D)(1). Each license certificate shall contain a photograph of the applicant or the applicant's representative, the name and age of the applicant or the applicant's representative and the name of the licensee. On the license certificate shall be printed the word "solicitor," "peddler," or "transient merchant," the dates for which the license is valid, for transient merchants the address for which the license is valid and the license certificate number registered with the city clerk. Each applicant or applicant's representative shall have the license certificate on their person at all times while engaged in licensed activities.

(B) Every person required to possess a license certificate shall display the certificate when requested to do so by a prospective customer or by any City employee.

SECTION 5. LICENSE INELIGIBILITY.

The following shall be grounds for denying a peddler or transient merchant license:

(A) The failure of an applicant to obtain and demonstrate proof of having obtained any required county license.

(B) The failure of an applicant to truthfully provide any information requested by the city as part of the application process.

(C) The failure of an applicant to sign the license application.

(D) The failure of an applicant to pay the required fee at the time of application.

(E) A conviction with the past five (5) years of the date of application for any violation of any federal or state statute or regulation, or of any local ordinance, which adversely reflects upon the person's ability to conduct the business for which the license is being sought in a professional, honest and legal manner. Such violations shall include, but are not limited to, burglary, theft, larceny, swindling, fraud, unlawful business practices, and any form of actual or threatened physical harm against another person.

(F) The revocation with the past five (5) years of any license issued to an applicant for the purpose of conducting business as a peddler, solicitor or transient merchant.

(G) When an applicant has a questionable business reputation. Evidence of a questionable business reputation shall include, but is not limited to, the existence of more than three (3) complaints against an applicant with the Better Business Bureau, the Office of the Minnesota Attorney General or other state attorney general's office, or other similar business or consumer rights office or agency, with the preceding twelve (12) months, or three (3) complaints filed with the city against an applicant within the preceding five (5) years.

SECTION 6. LICENSE SUSPENSION AND REVOCATION

(A) **Generally.** Any license issued under this section may be suspended or revoked at the discretion of the City Council for violation of any of the following:

(1) Subsequent knowledge by the city of fraud, misrepresentation or incorrect statements provided by an applicant on the application form.

(2) Fraud, misrepresentation or false statements made during the course of the licensed activity.

(3) Subsequent conviction of any offense to which the granting of the license could have been denied under Section 4.

(4) Engaging in any prohibited activity as provided under Section 8 of this ordinance.

(5) Violation of any other provision of this ordinance.

(B) **Multiple persons under one license.** If a license is issued to a person other than an individual, the suspension or revocation of such a license shall serve as a suspension or revocation of each applicant's representative to conduct business as a peddler, solicitor or transient merchant on behalf of the licensee whose license is suspended or revoked.

(C) **Notice.** Prior to revoking or suspending any license issued under this chapter, the city shall provide a license holder with written notice of the alleged violations and inform the licensee of his or her right to a hearing on the alleged violation. Notice shall be delivered in person or by mail to the permanent residential address listed on the license application, or if no residential address is listed, to the business address provided on the license application.

(D) **Public Hearing.** Upon receiving the notice provided in part (C) of this section, the licensee shall have the right to request a public hearing. If no request for a hearing is received by the city clerk within ten (10) calendar days following the service of the notice, the city may proceed with the suspension or revocation. For the purpose of a mailed notice, service shall be considered complete as of the date the notice is placed in the mail. If a public hearing is requested within the

stated time frame, a hearing shall be scheduled within twenty (20) business days from the date of the request for the public hearing. Within three (3) business days of the hearing, the City Council shall notify the licensee of its decision.

(E) **Emergency.** If, in the discretion of the City Council, imminent harm to the health or safety of the public may occur because of the actions of a peddler or transient merchant licensed under this ordinance, the City Council may immediately suspend the person's license and provide notice of the right to hold a subsequent public hearing as prescribed in part (C) of this section.

(F) **Appeal.** Any person whose license is suspended or revoked under this section shall have the right to appeal that decision in court.

SECTION 7. LICENSE TRANSFERABILITY.

No license issued under this chapter shall be transferred to any person other than the person to whom the license was issued.

SECTION 8. REGISTRATION.

(A) All persons exempt from the licensing requirements of this ordinance under Section 3 shall be required to register with the city prior to engaging in any activities in the city. Registration shall be made on the same form required for a license application, but no fee shall be required. Immediately upon completion of the registration form, the city clerk shall issue to the registrant a certificate of registration as proof of the registration. Certificates of registration shall be non-transferrable.

(B) Individuals that will be engaging in non-commercial door-to-door advocacy shall not be required to register.

SECTION 9. PROHIBITED ACTIVITIES.

No peddler, solicitor, transient merchant, non-commercial door-to-door advocate, or other person engaged in other similar activities shall conduct business in any of the following manner:

(A) Calling attention to his or her business or the items to be sold by means of blowing any horn or whistle, ringing any bell, crying out, or by any other noise, so as to be unreasonably audible within an enclosed structure.

(B) Obstructing the free flow of traffic, either vehicular or pedestrian, on any street, sidewalk, alleyway, or other public right-of-way.

(C) Conducting business in a way as to create a threat to the health, safety, and welfare of any specific individual or the general public.

(D) Conducting business before 8 a.m. or after 8 p.m.

(E) Failing to provide proof of license, or registration, and identification when requested.

(F) Using the license or registration of another person.

(G) Alleging false or misleading statements about the products or services being sold, including untrue statements of endorsement. No peddler, solicitor, or transient merchant shall claim to have the endorsement of the city solely based on the city having issued a license or certificate of registration to that person.

(H) Remaining on the property of another when requested to leave.

(I) Otherwise operating in any manner that a reasonable person would find obscene, threatening, intimidating or abusive.

SECTION 10. EXCLUSION BY PLACARD.

Unless specifically invited by the property owner or tenant, no peddler, solicitor, transient merchant, non-commercial door-to-door advocate, or other person engaged in other similar activities shall enter onto the property of another for the purpose of conducting business as a peddler, solicitor, transient merchant, non-commercial door-to-door advocate, or similar activity when the property is marked with a sign or placard:

(1) Stating “No Peddlers or Solicitors,” or “Peddlers and Solicitors Prohibited,” or other comparable statement.

No person other than the property owner or tenant shall remove, deface, or otherwise tamper with any sign or placard under this section.

SECTION 11. PENALTY.

Any individual found in violation of any provision of this ordinance shall be a guilty of a misdemeanor.

SECTION 12. SEVERABILITY.

If any provision of this ordinance is found to be invalid for any reason by a court of competent jurisdiction, the validity of the remaining provisions shall not be affected.

SECTION 13. EFFECTIVE DATE.

This ordinance becomes effective on the date of its publication, or upon the publication of a summary of the ordinance as provided by Minnesota Statute, Section 412.191, Subdivision 4, as it may be amended from time to time, which meets the requirements of Minnesota Statute Section 331A.01, Subdivision 10, as it may be amended from time to time.

Adopted by the City Council of Medicine Lake this 7th day of December, 2009.

Mary Anne Young, Mayor

ATTEST: Nancy Pauly, City Clerk